

Editors

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# List of Abbreviations

45q15	Probability of dying between ages 15 and 60
Adam50	Amanah Dana Anak Malaysia 2050
AIDS	Acquired Immune Deficiency Syndrome
AIM	Amanah Ikhtiar Malaysia
ASEAN	Association of Southeast Asian Nations
ATM	Malaysian Armed Forces
CASI	Computer Assisted Self Interviewing
CBR	Crude birth rate
CDR	Crude death rate
CEB	Children ever born
CGPA	Culmulative Grade Point Average
CPR	Contraceptive prevalence rate
CRNI	Crude rate of natural increase
CSOs	Civil society organisations
DemProj	Demographic Projection
DOSM	Department of Statistics Malaysia
EBs	Enumeration Blocks
EFS	Endowment Fund Sarawak
FAO	Food and Agriculture Organization
FFPAM	Federation of Family Planning Associations, Malaysia
FPA	Family Planning Association
FRHAM	Federation of Reproductive Health Associations
FSTF-S/L	Federal Special Task Force – Sabah/ Labuan
FSW	Female sex workers
GDP	Gross Domestic Product
GIS	Geographic Information System
HDI	Human development index
HIP	Highly Immersive Programme
HIS	Household Income Survey
HIV	Human Immunodeficiency Virus
HRDF	Human Resources Development Fund
ICTs	Information and communication technologies

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M	IDS	Institute for Development Studies
8F-	IEA	International Association for the Evaluation of Educational Achievement
	ILO	International Labour Organization
	IOM	International Organization for Migration
	IPPF	International Planned Parenthood Federation
	IT	Information technology
	IUD	Intrauterine device
	IYRES	Institute of Youth Research Malaysia
	КАР	Knowledge, attitude and practice
	km	Kilometre
	LFPR	Labour force participation rate
	LQs	Living quarters
	MAH	Malaysian Association of Hotels
	MARA	Majlis Amanah Rakyat
	MCA	Multiple classification analysis
	МСО	Movement Control Order
	MKN	Majlis Keselamatan Negara Malaysia, or Malaysian National Security Council
	MMEA	Malaysian Enforcement Agency
	MOH	Ministry of Health
	MOHA	Ministry of Home Affairs
	MPFS	Malaysian Population and Family survey
	MSM	Men having sex with men
	MWRA	Married women in the reproductive age
	NEP	New Economic Policy
	NFPB	National Family Planning Board
	NFPP	National Family Planning Programme
	NIC	Newly industrialised country
	NPFDB	National Population and Family Development Board
	ODL	Open and distance learning
	OECD	Organisation for Economic Co-operation and Development
	PEKERTI	National Reproductive Health Education and Social Education
	Ph.D	Doctor of Philosophy
	PISA	Program for International Student Assessment
	RAPID	Resources for the Awareness of Population Impacts on Development
	RM	Ringgit Malaysia
	RMP	Royal Malaysian Police

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ON	ROS	Registrar of Societies
2º	ROY	Registrar of Youth Societies
	SDGs	Sustainable Development Goals
	SECDO	Sabah Economic Development Corporation
	SES	Socio-economic status
	SICC	Sabah International Convention Centre
	SMAM	Singulate mean age at first marriage
	SPM	Sijil Pelajaran Malaysia, or Malaysian Certificate of Education
	SRH	Sexual and reproductive health
	STDs	Sexually transmitted diseases
	STIs	Sexually transmitted infections
	STPM	Sijil Tinggi Persekolahan Malaysia, or Malaysian Higher School Certificate
	SUDC	Sabah Urban Development Corporation Sdn Bhd
	SYI2015	Sabah Youth Index 2015
	TAWAS	Selangor Children's Heritage Fund
	Tekun	Tabung Ekonomi Kumpulan Usaha Niaga
	TFR	Total fertility rate
	TIMSS	Trend in International Mathematics and Science Study
	TVET	Technical and Vocational Education and Training
	UK	United Kingdom
	UN	United Nations
	UNDESA	United Nations Department of Economic and Social Affairs
	UNDP	United Nations Development Programme
	UNESCO	United Nations Educational, Scientific and Cultural Organization
	UNFPA	United Nations Population Fund
	UNSD	United Nations Statistics Division
	UNWTO	United Nations World Tourism Organization
	UPSR	Ujian Pencapaian Sekolah Rendah, or Primary School Achievement Test
	US\$	US Dollar
	USA	United States
	WTTC	World Travel and Tourism Council
	YBK	Yayasan Basmi Kemiskinan
	Yeap	Youth Entrepreneurship Aspiration Program
	Yess	Youth Entrepreneurship Scheme Sabah
	YUM	Yayasan Usaha Maju

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### Foreword

Warm greetings and *salam sejahtera*.

To 'Leave No One Behind' is at the heart of the Sustainable Development Goals (SDGs) agenda. In ensuring fully inclusive development, UNFPA invests in ensuring rights and choices for all, with a focus on the marginalised, underrepresented, and underserved, in line with aspirations of the 12th Malaysia Plan.

The location of Sabah, with its unique and rich multi-ethnic culture, has much potential to grow,



with the right and equitable investments for women and girls. With this aspiration, UNFPA, together with the Population Studies Unit, Universiti Malaya, in close collaboration with Universiti Malaysia Sabah, embarked on the study "Empowering Women and Youth in Sabah to Achieve Their Full Economic and Social Potentials".

In consultation with the Sabah Economic Planning Unit, the study seeks to develop an initial database that could support a thorough benchmark and review of gender equality and sexual and reproductive health and rights indicators, being enablers to advancing socio-economic and sustainable development of women and girls in Sabah. Drawing on the findings of the study, UNFPA looks forward to working with Population Studies Unit, Universiti Malaya, Universiti Malaysia Sabah, the Sabah state government, and other relevant state actors in Sabah to provide policy and programme recommendations to further support the empowerment of women and girls in Sabah. In furthering this advocacy journey, we are pleased with the joint effort in publishing the initial study with this book titled "Demographic and Socioeconomic Changes in Sabah". We take this opportunity to sincerely thank and congratulate the Population Studies Unit, Universiti Malaya, Universiti Malaysia Sabah and also the Sabah Economic Planning Unit for undertaking this novel study with important findings. With much appreciation, we thank and congratulate Universiti Malaysia Sabah for publishing this study. We look sincerely forward to the future collaboration for policy and programme advocacy in Sabah, aiming towards advancing gender equality and sexual and reproductive health and rights for all.

I thank you. *Terima Kasih*.

#### Dr Asa Torkelsson

Representative United Nations Population Fund (UNFPA) Malaysia

## Preface

**P**opulation and development are inextricably interrelated. Population size and structure are crucial factors affecting opportunities, pressures, and constraints of society. The high fertility and rapid population growth in low-resource countries have hampered socio-economic development. However, as fertility began to fall rapidly since the middle of the 20th century, many postdemographic-transition countries are undergoing rapid population ageing and encountering labour shortages.

Sabah is the second-most populous state in Malaysia, with about 4 million population in 2020. It has registered the second-highest population growth rate over the past four decades, brought about by the influx of migrant workers due to the severe labour shortage. The number of non-citizens grew from 420 thousand in 1990 to 1.094 million in 2020. Non-citizens made up close to 30% of the state population during 2013 – 2018, up from around 26% in 2009 – 2010. However, the negative growth of the non-citizens in Sabah during 2018 – 2020 has resulted in zero growth of the state population.

This book is a sequel to the series on "Revisiting Population-Development Nexus: The Past in Its Future, 2016", and "Demographic Transition and Socio-economic Development in Malaysia, 2020" by the Universiti Malaysia Press. Given Sabah's unique sociodemographic situation, this book will provide a comprehensive analysis of the demographic situation, emphasizing the young generation and the changing roles and status of women in Sabah.

The book consists of 14 chapters, covering population situation analysis at the state and district levels; functional population projection; gender differentials in education, employment, and income; internal and international migration; marriage; fertility and fertility preferences; family planning; family and gender roles; youth in development; adolescent sexual and reproductive health; women and youth in the hotel industry; and growth of the non-citizen population. Each chapter examines gender differentials and provides a comparative analysis with Sarawak and Peninsular Malaysia. The book will serve as a useful reference for planners and administrators from the public and private sectors, researchers, and students. Researchers from Universiti Malaysia Sabah and Universiti Malaya collaborated in the writing of this book. This book is an output from the UNFPA-funded project on "Empowering Women and Youths in Sabah to Achieve Their Full Economic and Social Potentials", which was carried out in 2019 – 2020. We would like to acknowledge the financial support of UNFPA in this endeavour.

**Tey Nai Peng Lai Siow Li** Universiti Malaya

#### Jennifer Chan Kim Lian

Universiti Malaysia Sabah

November 2021

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# Population Growth, Distribution and Composition

Tey Nai Peng

## Introduction

**P**opulation size and structure are crucial factors affecting opportunities, pressures, and constraints of society (Hirschman & Bonaparte, 2012). The literature has amply demonstrated the close link between population dynamics and socio-economic development (Cheong et al., 2015; Hayes & Jones, 2015; Jones, 2020; Jones, 2013; Joshi, 2009; Meinam, 2007). The high fertility and rapid population growth in low-resource countries have hampered socioeconomic development. Within each country, the poorer and the disadvantaged groups tend to have a larger family size than those who are better off, and this has perpetuated the gaps between the rich and the poor as the latter have to grapple with meeting the basic needs at the expense of human capital development.

Countries that are completing the demographic transition are enjoying the demographic dividend as the proportion of the working-age population is growing faster than the dependent population. However, efforts must be made to improve human capital and infrastructure to reap the demographic dividend.

Rapid population growth in the world that began in the early 20th century continued right up to the 1970s. The postwar baby boom's population growth momentum prompted many developing countries to implement family planning programmes to reduce fertility. As a result of socio-economic development and the successful implementation of the family planning programmes, the global total fertility rate (TFR) fell from about five children per woman in the 1960s to 2.3 today. The TFR of the upper-middleincome countries, including Malaysia, fell more rapidly from about 6 to 1.8 children per woman. The population growth rate in Asia has declined from 2.0% per annum during 1975 – 1980 to 1.0% in 2010 – 2015, and it is projected to decline to 0.77% in 2020 – 2025, and stop growing by 2050 (United Nations, 2019). Many developed countries and some developing countries, including Malaysia, are experiencing labour shortages and depend heavily on migrant workers.

The demographic changes in Malaysia, especially Sabah, have been more dramatic than in many parts of the world. Rapid population growth in Malaysia before the Second World War was due to the large-scale immigration of the Chinese and Indians until the Second World War (Saw, 2007a, 2007b). The high rate of natural increase due to the large pool of post-war babies entering the reproductive ages had sustained population growth at around 2.5% per annum until the 1990s. With the total fertility rate declining from 3.5 in 1990 to 1.8 in 2018, amidst rapid economic expansion, the country began to experience a labour shortage in the 1980s, which resulted in the influx of migrant workers. The labour shortage has been more severe in Sabah than in other states (Tey & Lai, 2020).

Several books, reports, and articles have documented the population situation in Malaysia (Hirschman, 1980; Hugo, 2011; Khoo, 2005; Leete, 1996, 2007; Lim, 1983; NPFDB, 1992, 2012, 2018; Saw, 2007a, 2007b; Sidhu & Jones, 1981; Tey et al., 2015; Tey et al., 2020). However, there is still a dearth of a situational analysis of Sabah's population.

This chapter discusses the demographic dynamics in Sabah at the state and district levels. The topics covered include population growth and distribution, non-citizen population, urbanisation, agesex structure, and ethnic-religious composition. The state-level PROMOTIONALCOP figures are compared with other states. Sabah's heavy dependence on foreign labour is highlighted. A more detailed analysis of the noncitizen population is presented in Chapter 14 of this volume.

> The data for this chapter are taken from the publications of the Department of Statistics Malaysia (DOSM) based on population censuses, sample surveys, and the vital registration system. The data were collected from various sources to present the changing trends and patterns of Sabah's population compared to other states in Malaysia. DOSM's recent publication on My Local statistics provides much of the information for district-level analysis.

# **Population Growth and** Distribution

Between 1970 and 2020, Malaysia's population increased more than three-fold from 10.5 million to 32.6 million. Sabah's population increased more than 6-fold from 635.4 thousand to an estimated 3.9 million during the same period. As a result of more rapid population growth, Sabah's share of the total population increased from 6.1% to 12% over the last five decades. Sabah was the ninth most populous state in 1970, but it had frog-leapt to become the third most populous state in 2000. Sabah displaced Johor to occupy the second spot, behind Selangor (where one-fifth of the total population resides) in 2020. However, Johor still has a larger citizen population than Sabah (3.482 million against 2.814 million) (DOSM, 2020a) (Table 1.1).

The national population grew at around 2.6% per annum during 1970 - 2000, before decelerating to 2.1% in 2000. The population growth rate has been declining at an accelerated pace post-2000 and is estimated to grow at only 0.4% between 2019 -2020. Sabah's population grew at a rate of 4.3% per annum in the 1970s, accelerated to 5.5% per annum in the ensuing decade before slowing down to 4.0% per annum in the 1990s. The population growth rate in Sabah continued to decline to around 2.2% in 2000 and 1.8% in 2018, and just 0.1% between 2018 and 2019. Sabah recorded a higher population growth rate than all the other states in the 1980s and remained one of the highest until 2017 (Table 1.1).

		state,	Malaysia			
State	1970	1980	1991	2000	2010	2020
Johor	1,277.2	1,638.2	2,162.4	2,740.6	3,362.9	3,781.1
Kedah	954.9	1,116.1	1,364.5	1,649.8	1,949.3	2,185.2
Kelantan	684.7	893.8	1,207.7	1,313.0	1,589.9	1,906.7
Melaka	404.1	464.8	529.2	635.8	823.7	932.7
Negeri Sembilan	481.6	573.6	722.0	859.9	1,029.5	1,128.8
Pahang	504.9	798.8	1,081.1	1,288.4	1,501.9	1,678.6
Perak	1,569.1	1,805.2	1,974.9	2,051.2	2,379.0	2,510.3
Perlis	121.1	148.3	190.2	204.5	235.8	254.9
Pulau Pinang	776.1	954.6	1,116.8	1,313.4	1,575.9	1,773.6
Sabah	636.4	983.1	1,808.8	2,603.5	3,260.0	3,908.5
Sarawak	976.3	1,307.6	1,718.4	2,071.5	2,487.1	2,816.5
Selangor	982.1	1,515.5	2,413.6	4,188.9	5,502.1	6,538.1
Terengganu	405.4	540.6	808.6	898.8	1,055.4	1,259.2
Kuala Lumpur	658.3	977.1	1,226.7	1,379.3	1,674.8	1,773.7
Labuan	17.2	27.9	54.8	76.1	88.2	99.6
Putrajaya	_	_	_	_	73.4	110.0
Malaysia	10,449.4	13,745.2	18,379.7	23,274.7	28,588.9	32,657.3
		% dis	tribution			
Johor	12.2	11.9	11.8	11.8	11.8	11.6
Kedah	9.1	8.1	7.4	7.1	6.8	6.7
Kelantan	6.6	6.5	6.6	5.6	5.6	5.8
Melaka	3.9	3.4	2.9	2.7	2.9	2.9
Negeri Sembilan	4.6	4.2	3.9	3.7	3.6	3.5
Pahang	4.8	5.8	5.9	5.5	5.3	5.1
Perak	15.0	13.1	10.7	8.8	8.3	7.7
Perlis	1.2	1.1	1.0	0.9	0.8	0.8
Pulau Pinang	7.4	6.9	6.1	5.6	5.5	5.4
Sabah	6.1	7.2	9.8	11.2	11.4	12.0
Sarawak	9.3	9.5	9.3	8.9	8.7	8.6
Selangor	9.4	11	13.1	18.0	19.2	20.0
Terengganu	3.9	3.9	4.4	3.9	3.7	3.9

 Table 1.1 Population size ('000), distribution and the annual rate of growth by state, Malaysia

PROMOTIO							
		Р	opulation Gr	owth, Distri	bution and C	Composition	Chapter 1
0							
no'i	Cont.						
201	State	1970	1980	1991	2000	2010	2020
	Kuala Lumpur	6.3	7.1	6.7	5.9	5.9	5.4
	Labuan	0.2	0.2	0.3	0.3	0.3	0.3
	Putrajaya	_	_	_	_	0.3	0.3
	Malaysia	100.0	100.0	100.0	100.0	100.0	100.0
			The annual	rate of grov	wth		
		1970s	1980s	1990s	2000s	2010s	2019 – 2020
	Johor	2.5	2.5	2.6	2.0	1.2	0.5
	Kedah	1.6	1.8	2.1	1.7	1.1	0.5
	Kelantan	2.7	2.7	0.9	1.9	1.8	1.2
	Melaka	1.4	1.2	2.0	2.6	1.2	0.5
	Negeri Sembilan	1.7	2.1	1.9	1.8	0.9	0.2
	Pahang	4.6	2.8	1.9	1.5	1.1	0.4
	Perak	1.4	0.8	0.4	1.5	0.5	0.1
	Perlis	2.0	2.3	0.8	1.4	0.8	0.3
	Pulau Pinang	2.1	1.4	1.8	1.8	1.2	0.3
	Sabah	4.3	5.5	4.0	2.2	1.8	0.1
	Sarawak	2.9	2.5	2.1	1.8	1.2	0.4
	Selangor	4.3	4.2	6.1	2.7	1.7	0.5
	Terengganu	2.9	3.7	1.2	1.6	1.8	1.2
	Kuala Lumpur	4.1	2.1	1.3	1.9	0.6	0.5
	Labuan	4.8	6.1	3.6	1.5	1.2	0.3
	Putrajaya	_	-	-	-	4.0	6.0
	Malaysia	2.7	2.6	2.6	2.1	1.3	0.4
	Sabah CRNI (per thousand)	31	33	28	15	12	10
	Malaysia CRNI (per thousand)	25	25	21	15	12	10

Sources: DOSM (various years). Reports of population censuses and vital statistics.

Malaysia has been urbanising rapidly, and it is now the second most urbanised country in Southeast Asia, behind the citystate of Singapore. The urbanisation level in Malaysia increased from about 27% in 1970 to 71% in 2010, and it is projected to reach 77%

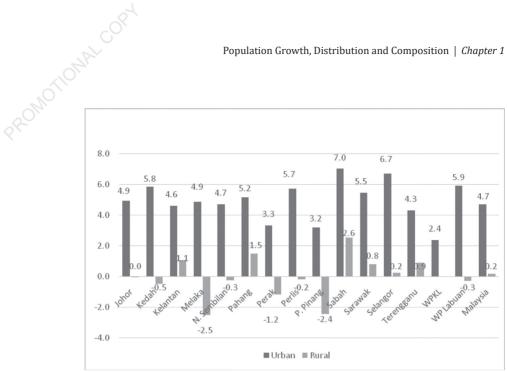
in 2020 (United Nations, 2018). The pace of urbanisation differed across states. In 2000, seven Malaysian states had an urbanisation level of less than 50%. Ten years on, Kelantan was the only state with an urbanisation level of less than 50%. Sabah and Sarawak each had an urbanisation level of 54%, and this was only slightly higher than the three least urbanised states in Peninsular Malaysia – Kelantan, Pahang, and Perlis (Table 1.2).

The period 1970 – 2010 witnessed a rapid urban population growth of above 4% per annum in most Malaysian states. The urban population in Sabah grew fastest, at 7% per annum during this period, followed by Selangor, at 6.7%. In contrast, the rural population at the national level had contracted by 0.2% over this period. A few states had experienced quite substantial rural depopulation, including Melaka, Pulau Pinang, Perak, and Kedah. Sabah was the only state with a substantial increase in the rural population, growing at 2.6% per annum, followed by Pahang and Kelantan, at 1.5% and 1.1%, respectively (Figure 1.1).

State	1970	1980	1991	2000	2010
Johor	26.3	35.2	47.8	63.9	71.9
Kedah	12.7	14.4	32.5	38.7	64.6
Kelantan	15.1	28.0	33.5	33.5	42.4
Melaka	25.1	23.4	38.7	67.3	86.5
Negeri Sembilan	21.5	32.6	42.0	55.0	66.5
Pahang	19.0	26.1	30.4	42.1	50.5
Perak	27.5	32.2	53.6	59.5	69.7
Perlis	0.0	8.9	26.6	33.8	51.4
Pulau Pinang	50.9	47.5	75.0	79.5	90.8
Sabah	16.9	20.6	33.2	48.3	54.0
Sarawak	15.5	17.6	37.5	47.9	53.8
Selangor	45.0	60.0	75.2	88.3	90.2
Terengganu	27.0	42.9	44.5	49.4	59.1
Kuala Lumpur	100.0	100.0	100.0	100.0	100.0
Labuan	0.0	46.3	48.4	76.8	82.3
Malaysia	26.7	34.2	50.7	61.8	71.0

Table 1.2 Urbanisation level by state, 1970 – 2010

Sources: DOSM (2001a, 2001b, 2011a, 2011b). Reports of Population Censuses.



Sources: DOSM (2001a, 2001b, 2011a, 2011b). Reports of Population Censuses.

Figure 1.1 Average annual rate of population growth in urban and rural areas bv state, 1970 - 2010

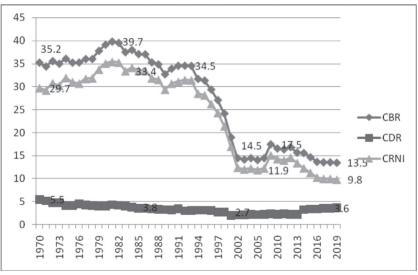
# The Demographic Dynamics in Sabah

Sabah had achieved an extremely low crude death rate (CDR) of 5.5 per thousand population before 1970, and the CDR continued to fall to the lowest level of 2 per thousand population at the turn of the century, before reversing the trend to reach 3.7 in 2019. However, such a low rate may be due to the incomplete registration of deaths, especially among non-citizens. The crude birth rate (CBR) began to decline rapidly in the late 1990s, from about 35 per thousand to 13.5 in 2019. Consequently, the crude rate of natural increase (CRNI) has been falling steadily from 31 per thousand population in the early 1990s to 9.8 in 2019 (Figure 1.2).

All ethnic groups in Sabah had experienced a continuing decline in CRNI, but the Malay CRNI remained the highest, at 24.4 per thousand in 2018, while the other Bumiputera had the lowest among the Bumiputera group. The Sabahan Chinese had a negative

CRNI, suggesting an excess of deaths over births in 2017 and 2018 (Table 1.3). As discussed in Chapter 7 of this volume, the high prevalence of inter-marriages may explain part of the ultra-low fertility level among the Chinese community in Sabah.

The annual rate of population growth (5.0%) outpaced the crude rate of natural increase (33 per thousand or 3.3%) in the 1980s due to the influx of migrant workers. Subsequently, the population growth rate decelerated to 4.0% per annum in the 1990s and 1.8% in the 2010s. Sabah's population growth had stagnated in 2019 – 2020, while the crude rate of annual increase was much higher, at about 1% (Tables 1.3 and 1.4). The stagnation of population growth in 2019 – 2020 is due to the negative growth of the non-citizen population since 2018 (Table 1.4).



Sources: DOSM (2001c, 2015a, 2018, 2020b). Vital Statistics reports.

Figure 1.2 Crude birth rate, crude death rate, and crude rate of natural increase, Sabah, 1970 – 2019

ROMOTION	ALCOPT	Populat	tion Growth, I	Distribution ar	nd Compositio	n   <i>Chapter 1</i>
2011	Table 1.3 Crude	rate of natura	l increase (p	er 1,000 poj	pulation) by	ethnicity
		2014	2015	2016	2017	2018
	Total	12.3	11.3	10.3	10.1	10.0
	Citizen	15.4	14.9	13.5	13.2	12.8
	Malay	31.8	31.1	27.0	26.4	24.4
	Kadazan/Dusun	16.8	16.4	15.1	15.1	14.6
	Bajau	16.8	16.2	14.9	13.9	14.3
	Murut	17.4	17.5	15.8	15.4	16.4
	Other Bumiputera	11.7	11.3	10.8	10.6	10.6
	Chinese	1.8	1.0	0.1	-0.5	-1.7

Source: DOSM (2019a)

The number of non-citizens grew from 420 thousand in 1990 to 853.6 thousand in 2010, peaked at 1.16 million in 2018, and then decreased to 1.094 million in 2020. Non-citizens made up close to 30% of the state population during 2013 – 2018, up from around 26% in 2009 – 2010 (Table 1.4). It is plausible that undocumented or illegal migrants are under-enumerated.

			1 1	( )
	Total	Citizens	Non-citizens	% non-citizens
1991	1,787.6	1,367.6	420.0	23.5
2000	2,603.5	1,988.7	614.8	23.6
2001	2,663.3	2,025.7	637.6	23.9
2002	2,719.1	2,060.1	659.0	24.2
2003	2,774.0	2,093.7	680.3	24.5
2004	2,833.4	2,130.3	703.1	24.8
2005	2,897.0	2,170.0	727.0	25.1
2006	2,962.9	2,211.7	751.2	25.4
2007	3,032.3	2,256.5	775.8	25.6
2008	3,105.1	2,304.4	800.7	28.8
2009	3,181.1	2,355.1	826.0	26.0
2010	3,260.0	2,406.4	853.6	26.2
2011	3,345.5	2,446.7	898.8	26.9
2012	3,432.7	2,489.1	943.6	27.5

**Table 1.4** Growth of citizens and non-citizen population ('000) – Sabah

	Total	Citizens	Non-citizens	% non-citizens
2013	3,611.5	2,540.0	1,071.5	29.7
2014	3,669.9	2,583.8	1,086.1	29.6
2015	3,720.5	2,626.5	1,094.0	29.4
2016	3,802.8	2,673.6	1,129.2	29.7
2017	3,855.9	2,707.9	1,148.0	29.8
2018	3,898.4	2,739.7	1,158.7	29.7
2019	3,904.4	2,777.3	1,127.1	28.9
2020	3,908.5	2,814.4	1,094.1	28.0
	The	average annu	al rate of growth	
2000 – 2005	2.1	1.8	3.4	
2005 – 2010	2.4	2.1	3.2	
2010 – 2015	2.6	1.8	5.0	
2015 – 2020	1.0	1.4	0.0	
2015 – 2016	2.2	1.8	3.2	
2016 – 2017	1.4	1.3	1.7	
2017 – 2018	1.1	1.2	0.9	
2018 – 2019	0.2	1.4	-2.7	
2019 – 2020	0.1	1.3	-2.9	

Sources: DOSM (2001a, 2014a, 2020a)

The growth rate of the citizen population fluctuated between 1.4% and 2.1% during 2000 – 2016 and decelerated to 1.2 - 1.4% since 2016. The rate of growth of the non-citizen population rose from around 3.3% annually during 2000 – 2010 to 5.0% in the ensuing five years. Even before the COVID-19 pandemic, there was a negative growth of the non-citizens of around 3% per annum since 2018. The declining trend in the non-citizen population is expected to continue, as the COVID-19 is becoming endemic.

# PROMOTIONAL COP State and District Levels Analysis

## Population Growth, **Distribution and Composition**

Table 1.5 shows Sabah's population growth and distribution by district. The five most populous districts in 2019 were Kota Kinabalu (572,500, or 14.4% of the state population), Tawau (514,000, 12.9%), Sandakan (510,600, 12.8%), Lahad Datu (295,200, 6.5%), and Keningau (219.200, 5.5%). About 40% of the population was concentrated in the three most populous districts. On the other hand, Kuala Penyu has the smallest population size (0.6% of the state total), followed by Nabawan, Pitas, Sipitang, Tambunan, and Tongod, each making up merely 1% of the state population. Kota Kinabalu was the 13th most populous district in Malaysia as of 2010, while Tawau and Sandakan occupied the 15th and 16th spots (DOSM, 2011b).

Between 2000 and 2019, the population of Kota Kinabalu grew from 372,047 to 572,500, that of Tawau from 322,705 to 513,000, and Sandakan from 368,916 to 510,600. The population growth rate in Kota Kinabalu and Tawau corresponded guite closely to that of the state, at between 2.1% and 2.5% since 2000. The population growth rate in Sandakan picked up from 1% per annum during the period 2000 - 2010 to 2.5% during the next decade. Kinabatangan registered the most rapid rate of population growth since 2000, as it doubled within less than two decades, due to the influx of migrants. However, Kinabatangan's population growth had decelerated from 4.4% during the period 2000 – 2010 to 3.1% in the ensuing nine years. Only a few districts had registered a rate of population growth of slightly less than 2% per annum for the period 2010 – 2019, and these include Kota Marudu, Kudat, Pitas, and Ranau.

With a small land area of just 40 square km, Putatan is the most densely populated district in Sabah, at 1,788 persons per square km, followed by Kota Kinabalu, at 1,626 persons per square km, on an area of 352 square km (or 0.5% of the state land area). Tongod and Nabawan are the most sparsely populated districts, with four persons and seven persons per square km, respectively. Beluran, Sipitang, Tenom, Pitas, Ranau, Kinabatangan, and Tambunan are also sparsely populated.

	Land area		Population		Denulation		stributi opulatio		The ann of gr	ual rate owth
	(sq km)	2000	2010	2019	Population Density	2000	2010	2019	2000 - 2010	2010 - 2019
Sabah	73,904	2,603,485	3,206,742	3,983,700	54	100.0	100.0	100.0	2.1	2.4
Beaufort	1,735	64,756	66,406	83,500	48	2.5	2.1	2.1	0.3	2.5
Beluran	7,717	80,532	106,632	133,400	17	3.1	3.3	3.3	2.8	2.5
Keningau	3,546	155,069	177,735	219,200	62	6.0	5.5	5.5	1.4	2.3
Kinabatangan	6,630	96,986	150,327	198,100	30	3.7	4.7	5.0	4.4	3.1
Kota Belud	1,391	75,568	93,180	111,800	80	2.9	2.9	2.8	2.1	2.0
Kota Kinabalu	352	372,047	462,963	572,500	1,626	14.3	14.4	14.4	2.2	2.4
Kota Marudu	1,917	61,642	68,289	81,300	42	2.4	2.1	2.0	1.0	1.9
Kuala Penyu	455	17,228	19,426	24,500	54	0.7	0.6	0.6	1.2	2.6
Kudat	1,287	73,349	85,404	101,700	79	2.8	2.7	2.6	1.5	1.9
Kunak	1,139	52,271	62,851	80,300	71	2.0	2.0	2.0	1.8	2.7
Lahad Datu	7,472	166,011	206,861	259,200	35	6.4	6.5	6.5	2.2	2.5
Nabawan	6,113	25,285	32,309	39,800	7	1.0	1.0	1.0	2.5	2.3
Papar	1,248	92,451	128,434	167,300	134	3.6	4.0	4.2	3.3	2.9
Penampang	467	137,002	125,913	152,900	327	5.3	3.9	3.8	2.8	2.2
Pitas	1,425	33,910	38,764	45,400	32	1.3	1.2	1.1	1.3	1.8
Ranau	3,622	74,456	95,800	114,000	31	2.9	3.0	2.9	2.5	1.9
Sandakan	2,275	368,916	409,056	510,600	224	14.2	12.8	12.8	1.0	2.5
Semporna	1,149	114,989	137,868	172,900	150	4.4	4.3	4.3	1.8	2.5
Sipitang	2,743	30,653	35,764	45,100	16	1.2	1.1	1.1	1.5	2.6
Tambunan	1,352	29,294	36,297	43,400	32	1.1	1.1	1.1	2.1	2.0
Tawau	6,149	322,705	412,375	514,000	84	12.4	12.9	12.9	2.5	2.4
Tenom	2,418	48,353	56,597	68,800	28	1.9	1.8	1.7	1.6	2.2
Tongod	10,092	25,038	36,192	44,300	4	1.0	1.1	1.1	3.7	2.2
Tuaran	1,170	84,974	105,435	128,200	110	3.3	3.3	3.2	2.2	2.2
Putatan	40	-	55,864	71,500	1,788	-	1.7	1.8	2.7	_

**Table 1.5** Population distribution and the average annual rate of growth, and<br/>population density by district, 2000, 2010 and 2019

Sources: DOSM (2001b, 2011b, 2019a, 2020c)

#### **Urbanisation**

PROMOTIONAL COP Each district's urbanisation level was estimated using the 2% sample data from the 2000 and 2010 population censuses. The metropolitan stratum and large urban stratum were combined to form the urban stratum, and all the remaining strata were classified as rural. In 2010, Kota Kinabalu was the most urbanised district, at 92.2% (besides Putatan, which was fully urbanised), followed by Penampang (91.2%), Sandakan (79.2%), and Tawau (66.7%). Six districts had no urban population in 2010 – Beluran, Pitas, Tenom, Nabawan, Tambunan, and Tongod. Only a few districts had undergone rapid urbanisation, and these include Tuaran, Kota Marudu, Sipitang, Papar, and Keningau (Table 1.6).

	,	,
	2000	2010
Sabah	47.9	54.0
Tawau	69.3	66.7
Lahad Datu	49.0	51.9
Semporna	39.2	45.7
Sandakan	79.1	79.2
Kinabatangan	0.0	12.3
Beluran	0.0	0.0
Kota Kinabalu	86.0	92.2
Ranau	21.5	21.4
Kota Belud	14.2	18.5
Tuaran	0.0	40.8
Penampang	90.2	91.2
Papar	30.2	53.2
Kudat	39.7	36.9
Kota Marudu	0.0	23.7
Pitas	0.0	0.0
Beaufort	19.5	21.6
Kuala Penyu	0.0	0.0

 Table 1.6 Urbanisation level by district, Sabah, 2000 and 2010

Cont.		
	2000	2010
Sipitang	0.0	43.3
Tenom	0.0	0.0
Nabawan	0.0	0.0
Keningau	31.4	44.4
Tambunan	0.0	0.0
Kunak	32.4	30.2
Tongod	0.0	0.0
Putatan	_	100.0

Note: In the 2010 population census, urban areas were defined as gazetted areas and their adjoining built-up areas which had a combined population of 10,000 or more. Built-up areas were defined as areas contiguous to a gazetted area and had at least 60% of their population (aged 15 years and over) engaged in non-agricultural activities.

Source: Computed based on 2% sample data from the 2010 Population Census.

# Ethnic and Religious Composition

A greater diversity of ethnic groups characterizes Sabah's population compared to Peninsular Malaysia and Sarawak. The main ethnic groups in Sabah comprises Kadazan/Dusun, Bajau, Murut, Malays, other Bumiputera, and the Chinese. The other Bumiputera comprises the Rungus, Brunei Malay, Orang Sungai, Lun Bawang, Lotud, Ida'an, Tambanuo, Maragang, Rumanau, Kadayan, Minokok, Mangka'ak, Kwijau, Iranun, Dumpas and Orang Asal, and others. Between 1970 and 2010, the Kadazan/Dusun and Murut increased about 3.3 times. The other Bumiputera and Bajau increased by about 5.2 to 5.8 folds. Starting from a small base of just 18,224 persons in 1970, the Malays increased by ten folds to reach 184,179 persons in 2010. In contrast, the Chinese population increased by just 2.8 times over the same period and experienced negative growth since 2017 (Table 1.7). The ethnic differentials in the population growth rate resulted in significant shifts in ethnic composition. The Malay PROMOTIONAL COP proportion increased the fastest, from 2.8% to 7.9%, followed by other Bumiputera and Bajau, from 19.4% and 11.9% to 28.3%, and 19.3%, respectively. On the other hand, the proportionate share of Kadazan/Dusun and Murut declined slightly from 28.2% and 4.7% to 25.1% and 4.4%, respectively. The Chinese share declined precipitously from 21.2% to 12.7%.

	197	70	198	B0	1991		2000	1	2010	
	Number	%	Number	%	Number	%	Number	%	Number	%
Kadazan	183,574	28.2			321,834	24.6	479,944	24.1	586,575	25.1
Murut	30,908	4.7			50,255	3.8	84,679	4.3	102,393	4.4
Bajau	77,755	11.9			203,457	15.5	343,178	17.3	450,279	19.3
Malay	18,244	2.8			106,740	8.2	303,497	15.3	184,179	7.9
Other Bumiputera	126,274	19.4			255,555	19.6	390,058	19.6	659,865	28.3
Subtotal	436,755	67.0	792,043	82.9	937,841	71.6	1,601,356	80.5	1,983,291	84.9
Chinese	138,512	21.3	155,304	16.2	200,056	15.3	262,115	13.2	295,674	12.7
Others	76,037	11.7	8,365	0.9	171,613	13.1	125,190	6.3	55,980	2.4
Subtotal	214,549	33.0	163,669	17.1	371,669	28.4	387,305	19.5	351,654	15.1
Malaysian	651,304	100.0	955,712	100.0	1,309,510	100.0	1,988,661	100.0	2,334,945	100.0
Total population					1,734,685		2,603,485		3,206,742	
Non-citizen					425,175	24.5	614,824	23.6	889,779	27.7

**Table 1.7** Population distribution by ethnicity, Sabah, 1970 – 2010

Note: In the 1980 census, all Bumiputera categories were collapsed into the Pribumi category.

Sources: DOSM (2001a, 2011a); Khoo (2005)

The Kadazans mainly reside in urban areas, while Dusun tends to reside in the hills and upland valleys. About three quarters of the Kadazan/Dusun live in Ranau, Kota Kinabalu, Keningau, Tuaran, Penampang, Papar, Kota Belud, and Tambunan. Dusuns are concentrated in Tuaran, Ranau, and Tambunan. The Kadazan/ Dusun was the largest group in Keningau, Kota Belud, Kota Marudu, Papar, Penampang, Ranau, Tambunan, and Tuaran. As many as 87% of the Bajau are in Semporna, Kota Kinabalu, Sandakan, Lahad Datu, Tuaran, Tawau, Kota Belud, Penampang, and Papar. Almost threequarters of the Malays, the third-largest Bumiputera group, live in Kota Kinabalu, Papar, Sandakan, Beaufort, Putatan, and Tawau. The

Murut are concentrated in Keningau, Tenom and Nabawan (82%), and they are the largest group in Nabawan and Tenom. The largest non-indigenous group in Sabah, the Chinese, comprises mainly the Hakka, Cantonese, and Hokkien dialect groups. Almost 80% of Sabah's Chinese live in four large urban areas – Kota Kinabalu, Sandakan, Tawau, and Penampang. The Chinese are the second largest group in Kota Kinabalu, after the non-citizens (Table 1.8).

	All ethnic	Kadazan/	Deleu	Manual	Meleu	Other	Chinasa	Others	Non-
	groups	Dusun	Bajau	Murut	Malay	Bumiputera	Chinese	Others	citizens
Sabah	3,206,742	568,575	450,279	102,393	184,197	659,865	295,674	55,980	889,779
Beaufort	66,406	11,372	3,443	1,696	14,080	26,469	3,820	1,503	4,023
Beluran	106,632	20,889	4,779	241	2,339	30,436	902	1,155	45,891
Keningau	177,735	70,400	5,588	29,682	4,634	12,731	11,001	3,670	40,029
Kinabatan- gan	150,327	2,572	1,932	173	1,315	22,798	520	3,328	117,689
Kota Belud	93,180	38,708	32,338	176	1,408	12,878	1,207	495	5,970
Kota Kinabalu	462,963	71,335	74,731	2,554	36,918	60,512	96,852	7,916	112,145
Kota Marudu	68,289	42,443	10,450	93	1,305	9,660	1,795	598	1,945
Kuala Penyu	19,426	6,183	1,927	90	4,130	5,734	279	183	900
Kudat	85,404	3,770	18,227	157	2,575	46,616	5,132	433	8,494
Kunak	62,851	1,081	13,572	82	1,345	12,942	564	2,063	31,202
Lahad Datu	206,861	10,199	40,146	326	8,584	53,846	12,649	4,108	77,003
Nabawan	32,309	813	299	25,096	258	665	294	304	4,580
Papar	128,434	29,062	22,536	712	34,113	12,609	6,649	1,253	21,500
Penampang	125,913	43,742	9,422	1,429	6,004	13,089	28,636	2,737	20,854
Pitas	38,764	5,830	4,055	101	681	26,177	350	285	1,285
Ranau	95,800	81,592	1,108	143	988	3,839	1,582	809	5,739
Sandakan	409,056	17,161	40,288	528	23,169	103,164	66,233	10,075	148,438
Semporna	137,868	854	78,550	42	2,595	11,668	1,096	1,341	41,722
Sipitang	35,764	3,988	972	4,825	5,756	13,724	1,265	1,478	3,756
Tambunan	36,297	31,043	439	446	436	1,234	390	172	2,137
Tawau	412,375	6,575	31,616	2,811	12,149	139,027	41,567	7,221	171,409
Tenom	56,597	6,625	1,285	29,169	2,141	7,409	4,860	599	4,509
Tongod	36,192	8,615	849	658	407	15,245	408	375	9,635
Tuaran	105,435	45,175	35,738	400	4,483	8,145	1,207	1,606	8,681
Putatan	55,864	8,548	15,989	763	12,384	9,248	2,978	2,273	3,681

Table 1.8 The ethnic composition of the population, by district, Sabah, 2010

	608											
PROMOTIC			]	Populati	on Grow	rth, Distr	ibution and	Composi	tion   (	Chapter 1		
pROMO	Cont.	All ethnic groups	Kadazan/ Dusun	Bajau	Murut	Malay	Other Bumiputera	Chinese	Others	Non- citizens		
		% distribution										
	Sabah	100.0	17.7	14.0	3.2	5.7	20.6	9.2	1.7	27.7		
	Beaufort	100.0	17.1	5.2	2.6	21.2	39.9	5.8	2.3	6.1		
	Beluran	100.0	19.6	4.5	0.2	2.2	28.5	0.8	1.1	43.0		
	Keningau	100.0	39.6	3.1	16.7	2.6	7.2	6.2	2.1	22.5		
	Kinabatan- gan	100.0	1.7	1.3	0.1	0.9	15.2	0.3	2.2	78.3		
	Kota Belud	100.0	41.5	34.7	0.2	1.5	13.8	1.3	0.5	6.4		
	Kota Kinabalu	100.0	15.4	16.1	0.6	8.0	13.1	20.9	1.7	24.2		
	Kota Marudu	100.0	62.2	15.3	0.1	1.9	14.1	2.6	0.9	2.8		
	Kuala Penyu	100.0	31.8	9.9	0.5	21.3	29.5	1.4	0.9	4.6		
	Kudat	100.0	4.4	21.3	0.2	3.0	54.6	6.0	0.5	9.9		
	Kunak	100.0	1.7	21.6	0.1	2.1	20.6	0.9	3.3	49.6		
	Lahad Datu	100.0	4.9	19.4	0.2	4.1	26.0	6.1	2.0	37.2		
	Nabawan	100.0	2.5	0.9	77.7	0.8	2.1	0.9	0.9	14.2		
	Papar	100.0	22.6	17.5	0.6	26.6	9.8	5.2	1.0	16.7		
	Penampang	100.0	34.7	7.5	1.1	4.8	10.4	22.7	2.2	16.6		
	Pitas	100.0	15.0	10.5	0.3	1.8	67.5	0.9	0.7	3.3		
	Ranau	100.0	85.2	1.2	0.1	1.0	4.0	1.7	0.8	6.0		
	Sandakan	100.0	4.2	9.8	0.1	5.7	25.2	16.2	2.5	36.3		
	Semporna	100.0	0.6	57.0	0.0	1.9	8.5	0.8	1.0	30.3		
	Sipitang	100.0	11.2	2.7	13.5	16.1	38.4	3.5	4.1	10.5		
	Tambunan	100.0	85.5	1.2	1.2	1.2	3.4	1.1	0.5	5.9		
	Tawau	100.0	1.6	7.7	0.7	2.9	33.7	10.1	1.8	41.6		
	Tenom	100.0	11.7	2.3	51.5	3.8	13.1	8.6	1.1	8.0		
	Tongod	100.0	23.8	2.3	1.8	1.1	42.1	1.1	1.0	26.6		
	Tuaran	100.0	42.8	33.9	0.4	4.3	7.7	1.1	1.5	8.2		
	Putatan	100.0	15.3	28.6	1.4	22.2	16.6	5.3	4.1	6.6		

Source: DOSM (2019b, 2019c)

### **Religious Affiliation**

Muslims made up close to two-thirds of Sabah's population in 2018. The Christians were the second-largest group (26.6%), and the Buddhists came in third (6.1%). Of the citizen population, Muslims, Christians, and Buddhists make up 58.0%, 31.5%, and 8.3% of the state population. Religious affiliation is closely associated with

ethnicity. Two-thirds of the Bumiputera are Muslim, and about onethird are Christian. All the Malays are Muslim, so are most of the Bajau, Other Bumiputera, and non-citizens. About three-quarters of the Kadazan/Dusun and Murut are Christians, and the rest are mostly Muslim. The majority of the Chinese are Buddhist, one-third are Christians, and 3.2% are Muslim (Table 1.9).

	Islam	Christianity	Buddhism	Others	Total
Total	65.4	26.6	6.1	2.0	100.0
Citizen	58.0	31.5	8.3	2.2	100.0
All Bumiputera	65.7	31.8	0.4	2.1	100.0
Malay	100.0	0.0	0.0	0.0	100.0
Kadazan/Dusun	22.7	74.8	0.6	1.9	100.0
Bajau	95.3	0.5	0.1	4.1	100.0
Murut	18.0	80.2	0.2	1.6	100.0
Other Bumiputera	80.3	17.5	0.6	1.6	100.0
Chinese	3.2	32.6	62.4	1.7	100.0
Others	77.5	15.8	0.9	5.8	100.0
Non-citizens	84.6	13.9	0.2	1.4	100.0

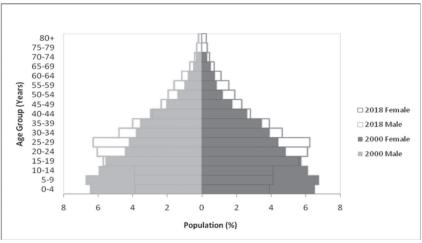
Table 1.9 Population according to religious affiliation by ethnicity, Sabah, 2010

Source: DOSM (2019b, 2019c)

## Changes in the Age-Sex Structure

Due to the continuing decline in fertility and rising life expectancy, the age structure of the Malaysian population has changed dramatically since 1970. The median age of the population rose from 17.6 years in 1970 to 27.7 years in 2015. Between 1970 and 2015, the proportion aged below five had declined from 15.7% to 8.4%. Those below 15 had declined from 44.2% to 25.0%, while those aged 15 – 64 had increased from 52.6% to 69.1%. The proportion aged 65 and over had also increased from 3.2% to 5.9% (Tey & Lai, 2020).

PROMOTIONALCOP The age structure of Sabah's population has changed significantly between 2000 and 2018 (Figure 1.3). The median age of the population rose from 20.1 years to 26.1 years over this period. Over the 18 years, the proportion aged below 5 declined from 13% to 7.7%, and those below 15 from 38.4% to 23.7%, while the proportion aged 15 – 64 increased from 59.2% to 73%, and that of older people increased from 2.3% to 3.3%. The number of young people (below 15) had decreased from 1,000,405 to 923,700. The population aged 15 – 64 had increased from 1,542,449 to 2,845,900 (an increase of 84.5%). The older population aged 65 and over had more than doubled from 60.631 to 128.800 (Table 1.10).



Sources: Constructed from DOSM (2001a, 2019b) Figure 1.3 Population pyramid, Sabah, 2000 – 2018

The increase in the working-age population's proportion means a lower dependency burden (from 68.8 to 37.0). The drop in the dependency ratio was brought about by the decrease in the young dependency ratio from 64.9% to 32.5% due to the sharp fertility decline in recent years. On the other hand, there was a small increase in the old dependency ratio. The decrease in the overall dependency ratio represents a demographic dividend and a window of opportunity for economic growth. However, this demographic

dividend is not automatic but efforts must be made to reap it by investing in the human capital to improve the education and health of the population. The dwindling number of young people will exacerbate the labour shortage.

The ageing of the labour force must be considered in manpower planning. In 2018, out of the 542,000 persons aged 45 – 64, about 70% were in the labour force. Hence, close to half a million workers will be exiting the labour market soon.

The ageing index rose from 6.1% in 2000 to almost 14% in 2019 (Table 1.10). While the population is still youthful, it will be ageing rapidly due to low fertility. The impending population ageing in Sabah consequent upon age structural shift will be discussed in Chapter 2.

		2000			2010			2018	
	Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes
Number	1,345,537	1,257,948	2,603,485	1,658,231	1,548,511	3,206,742	2,035,600	1,862,800	3,898,400
%	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
0 - 4	12.9	13.0	13.0	10.4	10.6	10.5	7.7	7.8	7.7
5 – 9	13.4	13.5	13.4	10.8	10.8	10.8	7.8	8.2	8.0
10 – 14	11.9	12.2	12.0	10.7	10.7	10.7	7.8	8.2	8.0
15 – 19	11.1	11.5	11.3	11.9	12.0	11.9	11.4	11.2	11.3
20 – 24	8.9	9.7	9.3	10.6	11.3	10.9	12.1	12.2	12.1
25 – 29	8.4	8.8	8.6	11.1	11.2	11.2	12.6	12.5	12.6
30 – 34	7.6	7.8	7.7	7.6	7.3	7.4	9.6	9.3	9.5
35 – 39	7.1	6.9	7.0	6.3	6.4	6.4	8.0	7.8	7.9
40 – 44	6.0	5.2	5.6	5.5	5.4	5.4	5.7	5.6	5.7
45 – 49	4.1	3.5	3.8	4.7	4.4	4.5	4.7	4.6	4.6
50 – 54	2.8	2.4	2.6	3.7	3.4	3.5	3.9	3.8	3.9
55 – 59	2.0	1.7	1.8	2.4	2.2	2.3	3.2	3.1	3.1
60 - 64	1.6	1.5	1.5	1.5	1.5	1.5	2.3	2.2	2.3
65 – 69	1.0	1.0	1.0	1.1	1.2	1.2	1.4	1.4	1.4
70 – 74	0.7	0.6	0.7	0.8	0.8	0.8	0.8	0.9	0.9
75+	0.7	0.7	0.7	0.9	1.0	0.9	1.0	1.1	1.1
Median	20.4	19.9	20.1	22.9	22.6	22.8	26.3	26.0	26.1
<15	38.2	38.6	38.4	31.9	32.1	32.0	23.3	24.1	23.7

**Table 1.10** Changes in the age structure of the population, Sabah, 2000 – 2018

PROMOTIO	JAL COPT			Populat	ion Grov	vth, Distril	oution ar	ıd Compo	osition   (	Chapter 1
OMOTIO	Cont.		2000			2010			2018	
2th		Male	Female	Both sexes	Male	Female	Both sexes	Male	Female	Both sexes
	15 – 64	59.4	59.1	59.2	65.4	65.0	65.2	73.5	72.4	73.0
	15 – 59	57.9	57.6	57.7	63.9	63.5	63.7	71.2	70.2	70.7
	60+	3.9	3.8	3.8	4.2	4.4	4.3	5.5	5.6	5.6
	65+	2.4	2.3	2.3	2.8	2.9	2.8	3.2	3.4	3.3
	Young dependency ratio	64.4	65.4	64.9	48.8	49.5	49.1	31.7	33.3	32.5
	Old dependency ratio	4.0	3.9	3.9	4.2	4.5	4.4	4.3	4.7	4.5
	Total dependency ratio	68.3	69.3	68.8	53.0	54.0	53.5	36.0	38.1	37.0
	Ageing index	6.2	5.9	6.1	8.6	9.1	8.9	13.7	14.2	13.9

Sources: DOSM (2001a, 2011a, 2019b, 2019c)

A higher proportion of the non-citizen population was in the prime working-age group 20 – 39 (45.2%) than the citizen population (32.4%) as of 2010. It is worth noting that children aged below 15 made up 29% of the non-citizens, compared to 33.3% among the citizens (Table 1.11). The many young children among the non-citizens testify that many migrant workers had brought along their family members, including the children.

	N	umber		%
	Citizens	Non-citizens	Citizens	Non-citizens
0 - 4	251,806	84,137	10.9	9.5
5 – 9	253,819	93,065	11.0	10.5
10 – 14	264,388	78,946	11.4	8.9
15 – 19	269,370	112,588	11.6	12.7
20 – 24	231,809	119,131	10.0	13.4
25 – 29	221,334	137,406	9.6	15.4
30 – 34	157,769	80,545	6.8	9.1
35 – 39	140,082	64,860	6.0	7.3
40 – 44	128,200	45,824	5.5	5.2

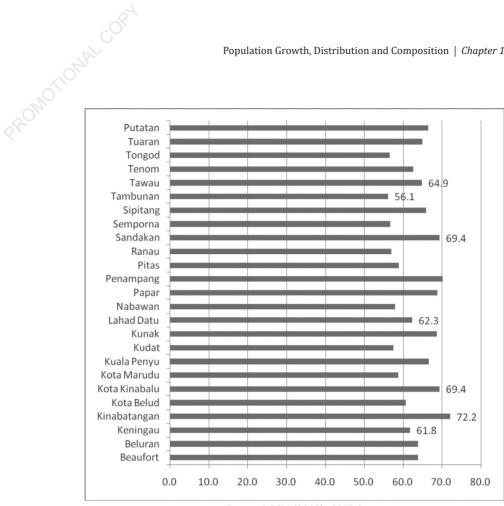
**Table 1.11** Citizen and non-citizen population by age, 2010

	Nu	ımber		%
	Citizens	Non-citizens	Citizens	Non-citizens
45 – 49	116,190	29,288	5.0	3.3
50 – 54	95,234	18,480	4.1	2.1
55 – 59	64,082	10,003	2.8	1.1
60 - 64	41,689	5,736	1.8	0.6
65 – 69	32,654	4,302	1.4	0.5
70 – 74	22,783	2,254	1.0	0.3
75+	25,754	3,214	1.1	0.4
All ages	2,316,963	889,779	100.0	100.0
<15	33.3	28.9		
15 – 64	63.2	70.2		
60+	5.3	1.8		
65+	3.5	1.2		
Young dependency	52.7	41.2		
Old dependency	5.5	1.7		
Total	58.2	42.9		

Cont.

Source: DOSM (2011a)

The age structure of the population varies widely by district. In 2010, the proportion of the working-age group population was less than 60% in several districts, and these include Kota Marudu, Kudat, Nabawan, Pitas, Ranau, Semporna, Tambunan, and Tongod. On the other hand, the working-age population made up about 70% of the district population in Kinabatangan, Kota Kinabalu, Sandakan, Penampang, Papar, and Kunak (Figure 1.4). Contrary to expectation, many non-citizens in some districts such as Beluran, Semporna, Lahad Datu, and Tawau did not result in a high proportion of the working-age population, as in the case of Kinabatangan.



Source: DOSM (2019b, 2019c)

Figure 1.4 Per cent of population aged 15 – 64 by district, 2010

#### Sex Ratio

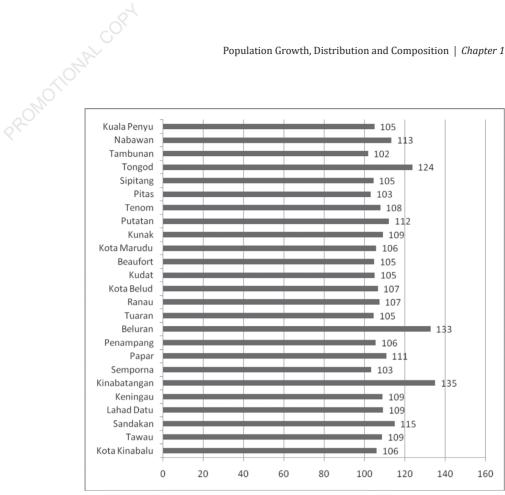
The sex ratio of Sabah's population increased from 107 males per 100 females in 2000 and 2010 to 109 in 2018 (Table 1.12). The higher sex ratio could be due to the higher rate of migration among males. In 2018, the sex ratio was 1.27 among the non-citizens compared to 1.02 among the citizens. The males outnumbered the females by more than a ratio of 110:100, in each of the five-year age groups from 30 – 64. The age groups 30 – 39 registered the most significant increase in the sex ratio between 2000 and 2018. On the other hand, the sex ratio for the age groups 40 – 59 and 65 and above had registered the most significant decline.

	2000	2010	2018
0 – 4	106.5	104.6	107.5
5 – 9	106.3	107.0	103.9
10 – 14	104.7	107.3	104.9
15 – 19	102.6	106.2	112.1
20 – 24	97.7	101.0	108.4
25 – 29	101.6	106.3	109.5
30 – 34	104.4	111.3	112.8
35 – 39	109.5	105.4	112.3
40 – 44	122.0	109.7	110.6
45 – 49	123.9	115.2	110.6
50 – 54	126.0	119.1	111.6
55 – 59	127.8	116.9	112.2
60 - 64	111.7	106.8	114.1
65 – 69	112.2	105.6	106.9
70 – 74	112.8	98.9	99.4
75+	104.9	96.9	95.7
All ages	107.0	107.1	109.3

Table 1.12 Sex ratio by age, Sabah, 2000 – 2018

Source: DOSM (2019b)

Kinabatangan and Beluran, the two districts with many non-citizens, had the highest sex ratio of 133 – 135% in 2019. The imbalanced sex ratio indicates that immigrants were selective of males. On the other hand, Tambunan, Semporna, and Pitas had about equal numbers of males and females (Figure 1.5).



Source: DOSM (2020d)

Figure 1.5 Sex ratio by district, 2019

## **Discussion and Conclusion**

This chapter traces the population changes in Sabah since 1970, compared with other states in Malaysia. It also provides some data on the population distribution and composition at the district level. A more detailed analysis of the demographic processes, population characteristics, and prospects is covered in other chapters in this volume.

1982 – 2018							
	1982	1990	2000	2010	2018		
Employment by sector							
Agriculture	31.2	26.2	16.7	13.6	10.6		
Manufacturing	15.5	19.9	23.5	17.1	16.9		
Construction	7.2	6.3	8.2	9.1	8.5		
Services and others	46.1	47.6	51.6	60.2	64.0		
		1982 – 1990	1990 – 2000	2000 – 2010	2010 – 2018		
Labour force ('000)	5,431.4	7,000.2	9,556.1	12,303.9	15,280.3		
Employed persons ('000)	5,249.0	6,685.0	9,269.2	11,899.5	14,476.0		
LFPR	64.8	66.5	65.4	63.7	68.3		
Unemployment rate	3.4	4.5	3.0	3.3	3.3		
Average annual growth of labour force	_	3.2	3.1	2.5	2.7		
GDP per capita	RM3,841*	RM6,578	RM15,169	RM28,733	RN46,450**		
Note: *1980, **20	Note: *1980, **2019						

 Table 1.13 Socio-economic indicators and employment by sector, Malaysia,

 1002
 2010

Sources: DOSM (2019e, 2019i)

The population changes in Malaysia were accompanied by rapid socio-economic development. Between 1982 and 2019, the labour force almost tripled, while the unemployment rate remained slightly above 3% (except in the early 1990s when it hit 4.5%). The per capita GDP (at current price) increased from RM3,841 in 1980 to in 1990, RM15,169 in 2000, RM28,733 in 2010, and RM46,450 in 2019. Malaysia's economy has undergone significant structural changes. Agricultural employment declined steadily from 31.2% in 1982 to 10.6% in 2018. Employment in the manufacturing sector rose from 15.5% in 1982 to peak at 23.5% in 2000 and then declined to about 17% in 2010 and 2018. Employment in the

PROMOTIONALCOP services sector rose from less than 50% to close to 75% during this period (Table 1.13). Primary education is nearly universal, at 97.2%, while secondary and tertiary enrolment ratio was 82.0% (85.4% for females and 78.8% for males), and 45.1% (49.9% for females and 40/7% for males) respectively in 2018 (World Bank, 2021). The gender parity in tertiary education has shifted in favour of females, with female students making up 62% of the enrolment in public higher education institutions in 2017. Between 1970 and 2010, life expectancy rose by ten years to 72 years for males and 11 years to 77 years for females. Malaysia's human development index (HDI) has risen from 0.643 in 1990 to 0.810 in 2019, and it is classified as a very high HDI country and ranked 62 in the world (United Nations Development Programme, 2020).

> The population of Sabah has changed dramatically over the last five decades due to the interplay between natural increase and trans-national migration. During the period 1970 – 1990, Sabah had registered a very high rate of population growth of 4%-5.5% per annum, before slowing down to 2.2% in 2000 and stopping growing in 2019. During this period, the high rate of natural increase of above 30 per thousand population (compared to 2.1 – 2.5% for the country) was augmented by the influx of migrant workers. By 1990, non-citizens made up close to one-quarter of the state population. Since 2000, Sabah's crude rate of natural increase fell sharply and converged with the national average. The population growth rate in Sabah is below that of the national average (0.1% per annum compared to 0.4% for Malaysia). The attainment of zero population growth in Sabah results from ultra-low fertility and an exodus of migrants since 2018. However, the Department of Statistics Malaysia projected Sabah's population at 5.3 million in 2040. This projection was based on the assumption that non-citizens will make up 27% of the population (DOSM, 2016a). While the population will continue to grow due to the growth momentum of a youthful population, the DOSM's projection may have to be revised based on the trend in the crude rate of natural increase and the likely cessation of inmigration to the state.

Despite the negative growth of the non-migrant population in 2018 – 2019, they still made up 28% of the state population. These figures underscore Sabah's heavy dependence on migrant workers. Besides, there are speculations of a large presence of illegal or undocumented migrants, as evidenced by many stateless children. However, the real situation remains speculative. Looking ahead, the economic downturn due to the COVID-19 pandemic will likely see the continuation of the exodus of migrants in the short run. The inevitable consequence of a low rate of natural increase means that Sabah will continue to face a labour shortage, which has to be filled by the migrant workers upon full recovery of the economy post-pandemic era.

In its 2017 Annual Report, Bank Negara Malaysia stated that foreign workers accounted for more than a fifth of employment in 2016, mostly in the agriculture, construction, and manufacturing sectors. The concern is that reliance on low-wage and low-cost production will weigh on Malaysia's efforts to raise productivity and create higher-skilled and better-paying jobs. The report also suggested that the country's transition to a high-income economy requires a major shift from labour-intensive business models to those driven by productivity gains, technological edge, and sophisticated technical know-how.

Sabah is one of the least urbanised states. A sizable proportion of the population resides in remote areas with poor access to infrastructure and services. A little more than half of the population lives in the urban centres, concentrating in three districts – Kota Kinabalu, Sandakan, and Tawau. As none of the districts had a very high or very low population growth rate, it is unlikely to witness a drastic population redistribution.

The population growth rate varied widely across the ethnic groups, which resulted in significant changes in the ethnic composition of the population. The non-citizen had become the largest group in several districts. The changing ethnic composition of the population will have a significant impact on political demography.

The changing age structure is of great interest in development planning, as it directly impacts the dependency burden. Sabah is at the final stage of the demographic transition. The working-age population has been growing faster than the dependent population. This age PROMOTIONALCOP structural shift resulted in a decline in the overall dependency ratio from about 69% in 2000 to 37% in 2018. The demographic dividend resulting from the age structural changes provides a window of opportunity, called the demographic dividend.

> While the population is still relatively youthful, population ageing is gaining increasing attention, as the pace of ageing will be accelerating due to rapid fertility decline. Sabah should avoid the experience of countries where the population is growing old before getting rich. A study found that Malaysia is not well prepared to deal with the rapid increase in older people in terms of health care and social protection (Holzmann, 2014).

> The lack of up-to-date information limits the analysis in this chapter. However, it provides a baseline for an update once the data from the 2020 population becomes available. The extremely low crude birth rate and crude death rate in several districts raise questions on the reliability of the civil registration data. Data from population censuses, household surveys, and civil registration should be combined with administrative records. Reliable and upto-date data are crucial to improving service delivery to reach the target population.